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Government organization in war time and after. A survey of the federal civil agencies created for the prosecution of the war. By William Franklin Willoughby. With an introduction by Frederick P. Keppel. [Problems of war and of reconstruction. Edited by Francis G. Wickware] (New York: D. Appleton and company, 1919. 370 p. \$2.50 net)

Mr. Willoughby's book will make a wide and serious appeal. Though brief, it covers a large and important series of subjects. The organization of our government during the great war had many reaches and results. Its public documents were numerous and voluminous. Much was said of it by word of mouth and by the newspapers. The undertaking was so vast that the average citizen has failed to have anything like a clear perspective of it.

In the reviewer's opinion, Mr. Willoughby has rendered a valuable and important service. He has put in brief compass the really vital things in a vast governmental undertaking, or rather series of undertakings. He has given numerous quotations from laws, executive orders, reports, and other documents. He has stated the problem in each field of governmental effort and has described its conditions; he has told how the government proceeded to meet these conditions and how these conditions stood at the close of the war.

The general administration necessary for such governmental efforts, mobilization of our various forces — science, publicity agencies, finance, industry, foreign trade, shipping, inland transportation and communication, labor and labor conditions and administration, food, fuel, aircraft construction, and war risk insurance — each series of efforts has been portrayed with sufficient clearness.

One may not always agree with some of the author's analyses, opinions, and criticisms, but one is compelled to think that he has made a fair statement of each problem and of its conditions and the efforts for its solution. While his statement is brief, it is on the whole adequate for the purposes of the book. Mr. Willoughby has made a book which the average man can read and has the time to read. It is not voluminous, yet for all but the restricted specialist it is adequate.

CHARLES L. RAPER

Government and the war. By Spenser Wilkinson. (New York: Robert M. McBride and company, 1918. 268 p.)

This volume is composed for the most part of some ten lectures delivered by the Chichele professor of military history at Oxford university in the years 1909-1917. The lectures are not arranged in order of their first delivery but are so arranged as to encourage the development of certain conclusions in the mind of the reader.